

B.P.  
Proșni Ciprian,  
14.08.07

Parlamentul României  
Camera Deputaților

**DIRECȚIA GENERALĂ AFACERI EXTERNE**

Nr.58/2/1193

16 august 2007

**MEMORANDUM INTERN**

Către: Mihai Unghianu, secretar general adjunct al Camerei Deputaților

**Tema:** Participarea la seminarul regional cu tema „Creșterea rolului parlamentar în dezvoltarea Africii și controlul bugetar”  
Cotonou, Benin, 3- 4 octombrie 2007

Domnul Pär Granstedt, secretar general și președinte al Biroului Executiv al Asociației Parlamentarilor Europeni pentru Africa (AWEPA) a adresat domnului Bogdan Olteanu, președintele Camerei Deputaților, invitația ca membri ai Parlamentului României, să participe la seminarul regional cu tema “Creșterea rolului parlamentar în dezvoltarea Africii și controlul bugetar”, ce va avea loc în perioada 3-4 octombrie 2007, la Cotonou, Benin.

Seminarul este găzduit de Adunarea Națională din Benin și este organizat în cooperare cu Parlamentul Pan-African, Parlamentul Comunității Economice Vest-Africane (ECOWAS), Bundestagul german, Centrul parlamentar canadian și AWEPA. Activitatea acestei reuniuni reprezintă o parte a programului „Mobilizarea parlamentelor în Noul Parteneriat pentru dezvoltarea Africii (NEPAD) urmărind o mai mare implicare a parlamentelor din Africa și Europa în procesul NEPAD prin creșterea și promovarea acțiunii parlamentare.

Scopul seminarului este de a înlesni schimbul de experiență dintre membrii parlamentelor din Europa și Africa și de a găsi soluțiile cele mai eficiente în vederea sprijinirii dezvoltării Africii prin control bugetar și legislație, ținând cont de accelerarea implementării atât a NEPAD, cât și a programului de dezvoltare a agriculturii în Africa (CAADP).

Organizatorii au precizat că la acest seminar se așteaptă să participe câte un parlamentar din Comisia pentru buget, finanțe și



**APROBAT**

În ședința Biroului permanent al  
Camerei Deputaților

din data de 3.09.2007

Nr. 932

bănci și respectiv din Comisia pentru agricultură, silvicultură, industrie alimentară și servicii specifice ale Camerei Deputaților.

**Acțiunea are caracter parlamentar conform art.3 lit.c din HBP nr.5/2007.**

**Propunem:**

- Comisia pentru buget, finanțe și bănci și, respectiv, Comisia pentru agricultură, silvicultură, industrie alimentară și servicii specifice să desemneze câte un parlamentar care să participe la această acțiune, urmând ca secretariatul acțiunii să fie asigurat de un specialist din cadrul Direcției generale afaceri externe.

Director  
Madia Ionescu

Honorable Speaker,

On behalf of Mr. Pär Granstedt, Secretary General and CEO of AWEPA, I am pleased to send you herewith an invitation for the above seminar.

We would like to invite you to nominate 1-2 Members of Parliament who have a particular interest and/or experience in finance/budget issues around NEPAD and agriculture to participate in the seminar.

We sincerely hope to welcome your delegation in Benin and look forward to your early reply.

With best regards,

Ilona Kaandorp  
Project Assistant

*J.L. D.P.*  
*[Signature]*  
*28.08.07*

AWEPA International (European Parliamentarians for Africa)  
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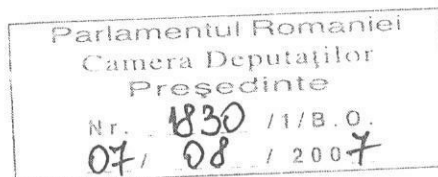


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*L. van Praedeste B. Othman*

*[Signature]*

Hon. Bogdan Olteanu  
Speaker of the House of Deputies  
Romania  
Fax: +4021.402.2149  
E-mail: secretar.general@cdep.ro



Amsterdam, 31 July 2007

**RE: EU Presidency Seminar for West Africa, Cotonou, Benin, 3-4 October 2007  
07/190 – PG/NL**

Honourable Speaker,

On behalf of the coordinating partners, I have the honour to inform you about the Regional Seminar entitled:

**"Strengthening the Role of Parliamentary Oversight  
and Budget Control in African Development:  
focus on NEPAD and CAADP<sup>1</sup>"**

The seminar, taking place in Cotonou, Benin on 3-4 October 2007, is hosted by the Benin Assemblée Nationale, and organised in cooperation with the Pan-African Parliament, the ECOWAS Parliament, the German Bundestag, the Canadian Parliamentary Centre (CPC) and AWEPA.

This activity is part of the parliamentary support programme "Mobilising Parliaments for NEPAD" (MPN)<sup>2</sup>, aimed at facilitating a greater involvement in the NEPAD process for African and European Parliaments, by raising awareness and promoting parliamentary action in various areas of development relating to the NEPAD initiative.

The overall aim of the seminar is to facilitate an exchange between Members of Parliament (MPs) in Africa and Europe on how to most effectively fulfil oversight in support of development work through budget control and legislation, keeping in mind the acceleration of NEPAD as well as CAADP implementation at the national level.

The seminar objectives are to:

- Deepen Member of Parliament's (MP) expertise on the role of parliamentary oversight and budget control, especially as it relates to NEPAD and CAADP (including poverty reduction (rural development, gender) and sustainable development (climate) issues);
- Sensitise European Parliamentarians about their role in championing ODA oversight against the background of the Paris Declaration;

<sup>1</sup> The Comprehensive Africa Agriculture Development Programme

<sup>2</sup> The programme was endorsed by the following African institutions: the NEPAD Secretariat, the Pan-African Parliament, the African Parliamentarian's Forum on NEPAD, the East African Legislative Assembly (EALA), the ECOWAS Parliament, SADC-Parliamentary Forum, and the NEPAD Contact Group of African Parliamentarians (NCGAP).

[www.awepa.org](http://www.awepa.org)

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- Facilitate an exchange between African and European MPs on the role European MPs can play in supporting CAADP implementation and in monitoring government performance in Europe and in Africa in the context of aid effectiveness (*Paris Declaration*).
- Assist in prioritising CAADP national implementation by identifying necessary parliamentary procedures and legislation for efficient parliamentary budget control;
- Develop recommendations on what MPs can do in view of national parliamentary procedures and legislation for efficient parliamentary budget control relevant to NEPAD and;

During the seminar parliamentarians will evaluate national progress in economic development by carrying out National Parliamentary Progress Reports. In addition participants will discuss a proposed *Framework for Parliamentary Action on CAADP* aimed at assisting national implementation efforts.

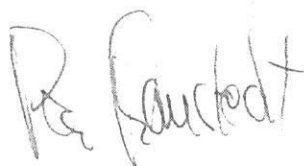
I have great pleasure in inviting you to nominate, 1-2 Members of Parliament, who have a particular interest and/or experience in finance/budget issues around NEPAD and agriculture to participate in the seminar.

Due to the limited seminar budget, parliamentarians attending will be asked to cover their own costs.

Please find attached, the draft terms of reference and programme for your information, together with a participation form. We would be grateful if the participation form could be returned as soon as possible before Friday 17<sup>th</sup> August to the AWEPA Amsterdam office at the following fax number: +31 206220130 or by email to [amsterdam@awepa.org](mailto:amsterdam@awepa.org).

I hope to welcome Members of your Parliament in Benin, and I look forward to hearing from you soon.

Yours sincerely,



Mr. Pär Granstedt,  
Secretary General and CEO of AWEPA

Enclosures: Draft Terms of Reference  
Draft Programme  
Participation Form

**www.awepa.org**  
**International**

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## **PARTICIPATION FORM**

**EU Presidency Seminar for West Africa**

**"Strengthening the Role of Parliamentary  
Oversight and Budget Control in  
African Development:  
focus on NEPAD and CAADP"**

**Cotonou, Benin, 3-4 October 2007**

**(PLEASE WRITE CLEARLY: TYPE OR BLOCK LETTERS)**

**Mr./ Ms./ Mrs.**

**Full First Name:** \_\_\_\_\_

**Last Name:** \_\_\_\_\_

**Institution:** \_\_\_\_\_

**Address:** \_\_\_\_\_

**City:** \_\_\_\_\_

**Country:** \_\_\_\_\_

**Phone:** \_\_\_\_\_

**Fax:** \_\_\_\_\_

**Cell phone:** \_\_\_\_\_

**Email:** \_\_\_\_\_

**Dietary**

**Requirements:** \_\_\_\_\_

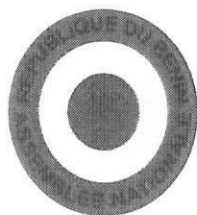
**Please tick the appropriate answer:**

**Undersigned is available/not available on:**

**Yes/No    Wednesday 3 October 2007**

**Yes/No    Thursday 4 October 2007**

***Please return this form as soon as possible to the  
AWEPA Amsterdam Office: Fax +31 20 6220130  
Email: [amsterdam@awepa.org](mailto:amsterdam@awepa.org)***



Ministère fédéral de la  
Coopération économique  
et du Développement



## Draft Programme<sup>1</sup>

# EU (German) Presidency Seminar Strengthening the Role of Parliamentary Oversight and Budget Control in African Development – focus on NEPAD and CAADP<sup>2</sup>

Cotonou, Benin, 3-4 October 2007  
Pan-African Parliament, ECOWAS Parliament, Parliament of Benin,  
German Bundestag, AWEPA

## Day I

|           |              |
|-----------|--------------|
| 8:30-9:00 | Registration |
|-----------|--------------|

|            |                 |
|------------|-----------------|
| 9:00-10:00 | Opening Session |
|------------|-----------------|

**Chair:** Mr. Pär Granstedt, AWEPA Secretary General

**Speakers:** Hon. Speaker of the Benin Assemblée Nationale, H.E Mathurin Coffi Nago  
Mr. Alpha Oumar Konare, Chairperson, African Union Commission (AUC)  
Ambassador Gertrude Mongella, President of the Pan-African Parliament (PAP)  
Hon. Speaker, ECOWAS Parliament  
Prof. Firmino Mucavele, Chief Executive, NEPAD Secretariat  
Hon. Prof. Herta Däubler-Gmelin, MP, Chairperson AWEPA Germany  
Hon. Johan van Hecke, MEP, Chairperson AWEPA European Parliament

|             |                  |
|-------------|------------------|
| 10:00-10:15 | Group photograph |
|-------------|------------------|

<sup>1</sup> The presenters are proposed only and have not yet been notified

<sup>2</sup> The Comprehensive Africa Agriculture Development Programme

10:15-10:45 Break

10:45-12:30 **Session 1: The Role of Parliaments in the NEPAD Process**

**Themes:**

Members of Parliament are provided with a forum on the roles and responsibilities of parliaments in the NEPAD process especially related to budget control and legislation, good governance, socio-economic development, including agriculture. The discussion will address ways to ensure that parliaments have sufficient instruments and powers to take their full responsibility as well as possible needs that have to be met for improvement.

**Chair:**

Mr. Tony Worthington, Director of African Chapters, Parliamentary Network on The World Bank (PnoWB)

10:45-11:45

**Speakers:**

Hon. Speaker of the Benin Assemblée Nationale and Chairperson of the African Parliamentarian's Forum on NEPAD, H.E Mathurin Coffi Nago

Hon. Wycliffe Oparanya, PAP, Chairman of the Finance Committee  
Hr. Werunga, PAP, Clerk

Representative, NEPAD Contact Group for African Parliamentarians (NCGAP)

Member of Parliament, European Parliament

AUC, Representative (transfer of power from the Executive to Parliament)

Member of the German Parliament

11:45-12:30

Discussion

12:00-13:30 Lunch Break

13:30-15:15 **Session 2: Parliamentary Oversight and Budget Control**

**Themes:**

This session will address ways in which MPs, through budget control and legislation can effectively fulfil their oversight roles in support of development work and with respect to new aid modalities (budget support, sector-wide approaches, etc.). The session will also highlight the role of European MPs in ODA oversight against the background of the Paris Declaration. Examples will relate to poverty reduction, rural development including gender issues<sup>3</sup>, and the implementation of CAADP.

<sup>3</sup> Reference will be made to the "Protocol to the African Charter on Human and People's Rights on the Rights of Women in Africa".

**Chair:** Hon. Khalifa Ababacar Sall, MP Senegal

**13:30-14:30**

**Speakers:**

MP or Senior Staff, Germany (Expert on parliamentary budget process from German Parliament)

Hon. Johan C De Waal, MP Namibia

Mr. Augustin Wambo, NEPAD Secretariat (CAADP and the role of Parliament)

MP, Réseau des Femmes Parlementaire d'Afrique Central (RFPAC) (Gender aspects on parliamentary oversight and budget control)

Hon. Joe Frans, former MP Sweden (The Paris Agenda – the responsibilities of Parliaments in North and South)

Representative, International Fund for Agricultural Development (IFAD)

**14:30-15:15**

Discussion

**15:15-15:45 Break**

**15:45-17:15 Session 3: Parliaments and the Challenges for the Future: Sustainable Development, Climate Change and the Green Sector**

**Theme:**

Members of Parliament are provided with a forum to discuss how parliaments can play a proactive role in meeting challenges such as the need for sustainable development and taking into account climate issues as they endanger agricultural development (water, desertification, crop management strategies)<sup>4</sup>.

**Chair:**

MP, Ghana

**15:45-16:30**

**Speakers:**

Hon. Prof. Wangari Maathai, Nobel Peace Price Laureate 2004, MP Kenya, Member AWEPA Eminent Advisory Board

Dr. Babagana Ahmadu, Director, Rural Economy and Agriculture, AUC

Mr. Tesfai Tecle, Assistant Director-General, Technical Cooperation Department, Food and Agriculture Organisation (FAO)

Representative, UNEP

Ms. Camilla Toulmin, Director, International Institute for Environment and Development (IIED)

Hon. Anders Wijkman, MEP and Chairperson Globe EU

**16:30-17:15**

Discussion

**19:00**

**Reception**

<sup>4</sup> Reference will be made to the "African Charter on Climate Change" and the "African Monitoring of the Environment for Sustainable Development Initiative" (AMESD).

## Day II

|            |                                                |
|------------|------------------------------------------------|
| 9:30-10.00 | Plenary: Introduction of Working Group Methods |
|------------|------------------------------------------------|

|             |                                  |
|-------------|----------------------------------|
| 10:00-12:00 | <b>Session 4: Working Groups</b> |
|-------------|----------------------------------|

In the working groups, the representatives will look at parliamentary procedures and legislation for efficient oversight and budget control in order to promote good governance and socio-economic development with particular emphasis on the implementation of NEPAD's strategies and CAADP in their national policies. On this basis they will proceed to a parliamentary needs assessment.

|             |             |
|-------------|-------------|
| 12:00-13:30 | Lunch Break |
|-------------|-------------|

|             |                               |
|-------------|-------------------------------|
| 13:30-15:00 | <b>Session 5: (continued)</b> |
|-------------|-------------------------------|

In the working groups, the representatives will furthermore develop recommendations for national action plans in view of parliamentary procedures and legislation for efficient oversight and budget control, relevant to good governance and socio-economic development with special focus on the implementation of NEPAD and CAADP. The recommendations will also cover regional parliamentary support in West Africa and at the Pan-African Level.

|             |       |
|-------------|-------|
| 15:00-15:30 | Break |
|-------------|-------|

|             |                                                              |
|-------------|--------------------------------------------------------------|
| 15:30-17:00 | <b>Session 6: Plenary – Reporting back of Working Groups</b> |
|-------------|--------------------------------------------------------------|

The various Working Groups will present their needs assessments and their recommendations for the development of parliamentary oversight and budget control capacities at the national, regional and Pan-African level as prerequisites for good governance and socio-economic development. These recommendations will concentrate on the implementation of NEPAD strategies and CAADP.

**Chair:**

Hon. Louis J. Chimango, Speaker Parliament Malawi, Vice Chair of the PAP Committee on Rural Economy, Agriculture, Natural Resources and Environment

**15:30-16:15**

Rapporteurs from Working Groups present results

**16:15-17:00**

Finalising and adoption of the Recommendations

|             |                        |
|-------------|------------------------|
| 17:00-17:15 | <b>Closing Session</b> |
|-------------|------------------------|

**Chair:**

Mr. P. Granstedt, AWEPA Secretary General

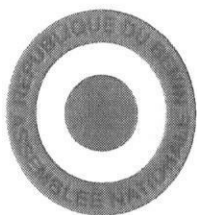
Speakers:

Ambassador Gertrude Mongella, President of the Pan-African  
Parliament (PAP)

Hon. Speaker of the Benin Assemblée Nationale, H.E Mathurin Coffi  
Nago

Hon. Prof. Herta Däubler-Gmelin, MP, Chairperson AWEPA Germany

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Ministère fédéral de la  
Coopération économique  
et du Développement



## Draft Terms of Reference (ToR)

### EU (German) Presidency Seminar **Strengthening the Role of Parliamentary Oversight and Budget Control in African Development** – focus on NEPAD and CAADP<sup>1</sup>

Cotonou, Benin, 3-4 October 2007

Pan-African Parliament, ECOWAS Parliament, Parliament of Benin, German  
Bundestag, AWEPA

#### **Background**

This activity is part of the parliamentary support programme "Mobilising Parliaments for NEPAD" (MPN)<sup>2</sup>, aimed at facilitating a greater involvement in the NEPAD process for African and European Parliaments, by raising awareness and promoting parliamentary action in various areas of development relating to the NEPAD initiative.

The role of parliamentary oversight and budget control are paramount to Africa's development. Members of Parliament (MPs) in Africa and Europe can effectively fulfil their oversight roles in support of development work through budget control and legislation. The acceleration of CAADP implementation at the national level, having been given high priority by the African Union and NEPAD, is the MPN priority for 2007<sup>3</sup>. Bearing in mind the Millennium Development Goal #1 (Eliminate hunger and poverty reduction), and the Paris Declaration follow up process, parliamentary oversight function around agricultural development will also be addressed as it relates to poverty reduction, climate change (water and desertification), and women's rights (property and inheritance rights).

#### **Objective**

The objective of the EU Presidency Seminar is to:

<sup>1</sup> The Comprehensive Africa Agriculture Development Programme

<sup>2</sup> The programme was endorsed by the following African institutions: the NEPAD Secretariat, the Pan-African Parliament, the African Parliamentarian's Forum on NEPAD, the East African Legislative Assembly (EALA), the ECOWAS Parliament, SADC-Parliamentary Forum, and the NEPAD Contact Group of African Parliamentarians (NCGAP).

<sup>3</sup> The Regional Seminar follows up on the Pan-African conference "Championing Agricultural Success for Africa's Future in Support of CAADP", that took place in Cape Town in May 2006, which set general principles for parliamentary engagement.

- Enhance Member of Parliament's (MP) expertise on the role of parliamentary oversight and budget control, especially as it relates to NEPAD and CAADP, in order to strengthen oversight and budget control capacity supporting good governance;
- Enhance Member of Parliament's (MP) expertise on CAADP as it is related to poverty reduction (rural development, gender) and sustainable development (climate)
- Sensitise European Parliamentarians about their role in championing ODA oversight against the background of the Paris Declaration;
- Assist in prioritising CAADP national implementation by identifying necessary parliamentary procedures and legislation for efficient parliamentary budget control;
- Develop recommendations on what MPs can do in view of national parliamentary procedures and legislation for efficient parliamentary budget control in general as well as regarding the implementation of NEPAD and CAADP (the basic document to be discussed will be the draft *Framework for Parliamentary Action on CAADP*, developed during an Expert Meeting in March 2007);
- Facilitate an exchange between African and European MPs on the role European MPs can play in supporting CAADP implementation and in monitoring government performance in Europe and in Africa in the context of aid effectiveness (*Paris Declaration*).

#### **Expected Outputs**

- MPs in the West Africa region and European MPs were briefed on the on the role of parliamentary oversight and budget control, especially as it relates to NEPAD and the CAADP agenda, with a special focus on the role parliament can play in achieving the goals of NEPAD and the CAADP;
- MPs in the West Africa region and European MPs were provided with a forum for championing parliamentary oversight and budget control, especially as it relates to the CAADP agenda, and the special needs for agricultural development in the West Africa region, including women's rights;
- MPs in the West Africa region identified measures to integrate more support to parliamentary procedures and legislation for efficient parliamentary budget control, especially agriculture development into their parliamentary work and developed an Action Plan on the topics discussed;
- MPs reached agreement on ways to improve oversight capacity: tracking progress of their governments' commitments/pledges to support agriculture nationally and regionally (for European MPs relating to the Paris Declaration, for African MPs relating to the implementation of NEPAD and CAADP as well as in the context of new aid modalities such as budget support, sector-wide approaches, etc.);
- MPs identified key capacity building needs to ensure an improvement of parliamentary procedures and legislation for efficient parliamentary budget control.

#### **Expected Outcomes**

- The tabling of the Action Plan within the national parliaments, led to better awareness on parliamentary procedures and legislation for efficient parliamentary budget control, especially relating to NEPAD and the CAADP, within the national parliaments in the West African region;
- Measures to integrate the CAADP agenda, including women's issues, into parliamentary work were undertaken;
- The increased information on parliamentary procedures and legislation for efficient parliamentary budget control as well as on NEPAD and CAADP assisted the national parliaments to improve their oversight of parliamentary and government action nationally and regionally;

- The national parliaments will have better informed debates and decision-making on progress on budget control during committee meetings and plenary sessions.

### **Partners, Participants and Resource Persons**

The activity is hosted by the Benin Parliament and facilitated [jointly] by the Pan-African Parliament (PAP), the ECOWAS Parliament, The German Bundestag and AWEPA.

The participation policy is to strongly advocate the principles of gender-balance and multi-party representation.

The participants (around 85) will be:

- MPs from 15 West African states (2 per country) from Agriculture Committees, (30)
- MPs from the 15 West African States (1 per country) from Pan-African Parliament (PAP) or ECOWAS Parliament members (15)
- MPs from European Union States (10)
- The Chair of the PAP Committee on Rural Economy, Agriculture, Natural Resources and Environment (1)
- The Chair of The ECOWAS Committee on Rural Development (1)
- The Chair of ECOWAS Committee on Economy, Finance and Trade (1)
- The Chair of ECOWAS Committee on Women's and Children's Rights (1)
- Resource Persons will be drawn among experts from the NEPAD Secretariat, FAO, UNEP, UNECA, IFAB, IFAD, AU) (total of 5-10)
- 2 representative from the NEPAD Contact Group of African Parliamentarians (NCGAP) and the African Parliamentarian's Forum on NEPAD (Chair and 1 member) (4)
- 2 representatives from the Réseau des Femmes Parlementaires d'Afrique Centrale (RFPAC) (2)
- AWEPA representatives

### **Date and Venue**

The seminar takes place in the 1<sup>st</sup> week of October in Benin and is hosted by the Parliament of Benin.