

APROBAT

În sesiunea Biroului permanent al



Camerei Deputaților

din data de 14.02.2008

INFORMARE

58/2/31/9.01.2008

Parlamentul României
Camera Deputaților

B.P. Nr. 57 din 14.02.2008

privind participarea la reuniunile Comisiei pentru migrații, refugiați și demografie și Biroului Adunării Parlamentare a Consiliului Europei, precum și la reuniunea secretarilor delegațiilor naționale din cadrul A.P.C.E. (Paris, 13-17 decembrie 2007)

În data de 14 decembrie 2007, s-a desfășurat, la Paris, reuniunea Comisiei pentru migrații, refugiați și demografie a Adunării Parlamentare a Consiliului Europei la care, din partea Delegației Parlamentului României la A.P.C.E., au participat doamna deputată Minodora Cliveti, domnii deputați Cezar Preda și Mircea Ifrim, precum și doamna Nadia Ionescu, secretara Delegației Parlamentului României la A.P.C.E.

Lucrările Comisiei au debutat cu un schimb de vedere cu domnul Yevhen Prelygin, Ambasador Extraordinar și Plenipotențiar, Reprezentant Permanent al Ucrainei la Consiliul Europei, Președinte al Grupului de raportori pentru probleme sociale și de sănătate, ocazie cu care s-a decis întărirea cooperării între Grupul de raportori și Comisie.

În continuare, a avut loc audierea privind „Detenția azilanților și migrația iregulară din Europa”, în cadrul căreia s-au desfășurat mai multe paneele de discuții pe teme precum: „Standardele europene care apără migrația iregulară și azilanții aflați în detenție, în contextul drepturilor omului”, „Politici naționale și practici în domeniu”, „Perioade maxime de detenție, condițiile din centrele de detenție și monitorizarea acestor centre. Poziția grupurilor vulnerabile, în special a minorilor, femeilor, victimelor torturii, etc, și alternativele la detenție.”

Audierea a fost urmată de mai multe schimburi de vederi pe marginea unor rapoarte precum: „Migrația și mobilitatea în regiunea euroasiatică – perspective de viitor”, „Valul neașteptat de migranți și azilanți în Europa”.

Luând cuvântul în cadrul dezbaterilor, domnul Acad. Prof dr. Mircea Ifrim, membru supleant în cadrul Delegației Parlamentului României la A.P.C.E. a subliniat că este necesar să se treacă de la vorbe la fapte, să se

întărească controalele la frontieră, să se organizeze trierea operativă a imigranților pentru depistarea cât mai rapidă a circumstanțelor de ilegalitate și să se procedeze la repatrierea urgentă a celor ce nu întrunesc condițiile legale pentru a fi acceptați. Domnia sa a subliniat că doar printr-o organizare exemplară și prin respectarea cu scrupulozitate a prevederilor legale vor putea fi evitate situațiile de criză.

Parlamentarii români Minodora Cliveti și Mircea Ifrim, alături de alți membri ai comisiei, au inițiat o moțiune prin care se cere A.P.C.E. să recomande parlamentelor din țările membre ale Consiliului Europei constituirea unei comisii sau a unei alte structuri de coordonare care să gestioneze problematica legată de migrații și refugiați. Moțiunea va fi supusă atenției Biroului A.P.C.E. în sesiunea din ianuarie 2008.

La 17 decembrie 2007, la Paris, a avut loc reuniunea Biroului Adunării Parlamentare a Consiliului Europei, la care a participat domnul deputat Cezar Preda, Vicepreședinte al A.P.C.E., precum și doamna Nadia Ionescu, secretara Delegației Parlamentului României la A.P.C.E..

Ambele reuniuni au fost prezidate de domnul René van der Linden, președintele A.P.C.E.

În cadrul reuniunii, membrii Biroului:

- au adoptat proiectul ordinii de zi și programul pentru prima parte a sesiunii A.P.C.E. din anul 2008, ce urmează să se desfășoare la Strasbourg, la sfârșitul lunii ianuarie;
- au convenit ca Adunarea să invite autoritățile Luxemborug-ului și Ucrainei să înainteze noi liste de candidați pentru alegerea judecătorilor la Curtea Europeană pentru Drepturile Omului;
- au stabilit ca dezbaterea anuală privind „Starea drepturilor omului și a democrației în Europa” să aibă loc în luna iunie 2008 și să fie dedicată unor subteme specifice propuse de Comisia pentru probleme juridice, respectiv „Aspecte politice ale migrației”;
- au aprobat forma revizuită a proiectului pentru „Premiul Adunării Parlamentare a Consiliului Europei pentru Drepturile Omului”;

- au luat notă de scrisoarea domnului Walter Schmied, Președintele Comisiei pentru mediu, agricultură, probleme locale și regionale, privind rolul Adunării Parlamentare la Conferința Ministerială a Consiliului Europei și au agreat ca subiectul să fie reluat la viitoare reuniune a Comisiei comune;

- cu privire la misiunile de observare a alegerilor electorale, au aprobat compunerea Comisiilor ad-hoc de observare a alegerilor prezidențiale din Georgia, Monaco și Armenia, au invitat grupurile politice să desemneze participanți la alegerile prezidențiale din Serbia și au decis trimiterea de misiuni de observare a alegerilor prezidențiale în Federația Rusă.

- a fost, de asemenea, adoptat proiectul de program al Conferinței Președinților de Parlamente Europene ce se va desfășura la Strasbourg în perioada 22-23 mai 2008.

În cadrul reuniunii secretarilor delegațiilor parlamentelor naționale din cadrul A.P.C.E. desfășurată la 17 decembrie 2007 s-a procedat la un schimb de informații și de experiență privind activitatea secretariatelor naționale. În cadrul dezbaterilor a fost evidențiată activitatea secretariatului Delegației Parlamentului României la A.P.C.E. alături de cea a secretariatelor delegațiilor din Marea Britanie, Belgia, Spania, Franța și Germania.

În continuare s-a solicitat secretarilor delegațiilor naționale să informeze parlamentarii membri ai delegațiilor în legătură cu modificările aduse în regulamentul de procedură al A.P.C.E., să insiste pentru o participare cât mai activă a acestora la activitățile A.P.C.E. și să ia măsurile corespunzătoare în vederea Conferinței Președinților de Parlamente Europene din țările membre ale Consiliului Europei ce urmează să aibă loc la Strasbourg în mai 2008.

Minodora Cliveti, deputată PSD

Cezar Preda, deputat PD

Acad. Prof. Univ. Dr. Mircea Ifrim, deputat PRM

Red: Nadia Ionescu, director, secretara delegației Parlamentului României la A.P.C.E.

Parliamentary Assembly Assemblée parlementaire

Committee on Migration, Refugees and Population
Commission des migrations, des réfugiés et de la population



AS/MIG (2007) OJ 08

12 November 2007

am07_2007

Committee on Migration, Refugees and Population

DRAFT AGENDA¹

of the meeting which will take place in Paris, on
Friday, 14 December 2007, from 9.00 am to 5.30 pm
(Council of Europe Office, 55 avenue Kléber, Paris 16e
(Metro: Boissière), tel: +33 (0)1 44 05 33 60; fax: +33 (0)1 47 27 36 47)

1. **AGENDA**
[AS/Mig (2007) OJ 08]
Adoption of the agenda
2. **MINUTES**
[AS/Mig (2007) PV 06
AS/Mig (2007) PV 07]
Approval of the draft minutes of the meetings held in Strasbourg, on 1, 2 and 4 October 2007 and in Aachen (Germany) on 19-20 November 2007
3. **IMMIGRATION FROM SUBSAHARAN AFRICA**
Rapporteur: Mr Branger, France, EPP/CD
[AS/Mig (2007)]

Exchange of views with Mr Jean-Paul GOUREVITCH, expert
Consideration of a draft report – Possible adoption of a draft Resolution
4. **THE PROBLEM OF ENVIRONMENTAL REFUGEES**
Rapporteur: Mr Bocchino, Italy, EDG
[AS/Mig (2007) 17]

Exchange of views on the programme of a seminar in Rome, on 12-13 May 2008 (Sub-Committee on Refugees)
5. **EXCHANGE OF VIEWS WITH Mr Yevhen PERELYGIN**
Ambassador Extraordinary and Plenipotentiary, Permanent Representative of Ukraine to the Council of Europe, Chairperson of the Rapporteurs' Group on Social and Health Questions

¹ This draft agenda, addressed to members and alternates
of the Committee on Migration, Refugees and Population and observers' delegations
(copy to secretaries of national delegations),
is the convocation to the meeting.

6. UNEXPECTED LARGE SCALE ARRIVAL OF MIGRANTS AND ASYLUM SEEKERS IN EUROPE

Rapporteur: Mr Østergaard, Denmark, ALDE

- Statement by the Rapporteur on his visits to Lampedusa (Italy) on 3-4 September 2007 and to Malta on 15-16 October 2007
- Exchange of views with Ms Basak KALE (University of Oxford, United Kingdom) and Mr Panagiotis PAPADIMITRIOU (Greek Council for Refugees, Greece)

7. ACTIVITIES OF THE INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC)

Rapporteur: Mr Hancock, United Kingdom, ALDE

Statement by the Rapporteur on his visit to Geneva (ICRC) on 10-11 December 2007

**8. 11.00 AM – 1.00 PM AND 2.30 AM – 4.30 PM:
HEARING ON THE DETENTION OF ASYLUM SEEKERS AND IRREGULAR MIGRANTS IN EUROPE**

Rapporteur: Mrs Mendonça, Portugal, SOC

With the participation of: *(to be confirmed)*

- Ms Katrine CAMILLERI, International Coalition on the Detention of Refugees, Asylum Seekers and Migrants, Malta
- Ms Alice EDWARDS, University of Nottingham, United Kingdom
- NN....., CIMADE, France
- NN....., ECRE
- NN....., JRS
- NN....., Amnesty International, or Human Watch or other NGO
- NN....., CPT, ECHR expert

9. MIGRATION AND MOBILITY IN THE EURASIAN REGION – PROSPECTS FOR THE FUTURE

Rapporteur:

Exchange of views, with the participation of Mr POSTAVNIN, Deputy Head of the Migration Services of the Russian Federation

10. MEETINGS OF THE SUB-COMMITTEES

- **Sub-Committee on Migration:** Euro-Asian / Euro-Mediterranean Parliamentary Forum on Migration (Antalya, 22-23 October 2007)

Statement by Mr Çavuşoğlu (Turkey, EDG), Chair of the Committee, and Mr Greenway, Vice-Chair of the Sub-Committee

- **Sub-Committee on Refugees:** participation in the Conference on durable solutions for Roma refugees, IDPs and returnees in the Balkans (Belgrade, 29-30 October 2007)

Statement by Mrs Cliveti (Romania, SOC), Chairperson of the Sub-Committee

- **Ad Hoc Sub-Committee** to take part in the consultative meeting on The access of young migrants and refugees to working life, organised by the European Youth Centre Budapest, and the CDMG (Budapest, 15-16 October 2007)

Statement by Mr Greenway, Chair of the *Ad Hoc* Sub-Committee

11. WORK PROGRAMME

[AS/Mig/WP (2007) 07]

a. Appointment of rapporteurs

b. Representation of the Committee at various events

Statements by:

- 28th Conference of European Ministers of Justice (Lanzarote, Spain, 25-26 October 2007) – Mr Çavuşoğlu (Turkey, EDG);
- First Focal Points Meeting of Ombudsmen and National Human Rights Institutes (Strasbourg, 6-7 November 2007) – Mr Greenway (United Kingdom, EDG);
- 8th Conference of Ministers of Health of the Council of Europe (Bratislava, 22-23 November 2007) – Mr Çavuşoğlu (Turkey, EDG) and/or Mr Zernovski ("the former Yugoslav Republic of Macedonia", ALDE);
- Third Plenary Assembly of the European Roma and Travellers Forum (Strasbourg, 26 November 2007) – Mrs Banović (Serbia, EPP/CD) and/or Mrs Mendonça (Portugal, SOC)

12. REPLIES FROM THE COMMITTEE OF MINISTERS TO TEXTS ADOPTED BY THE ASSEMBLY PRESENTED BY THE COMMITTEE

[Doc.]

Recommendation 1782 (2007): The situation of migrant workers in temporary employment agencies

13. OTHER BUSINESS

14. NEXT MEETINGS

Plenary Committee:

- Strasbourg, during the 1st part of the Session 2008 (21-25 January 2008)
- Paris or Brussels, at the beginning of March 2008

Sub-Committee on Migration:

- Strasbourg, during the 1st part of the Session 2008 (21-25 January 2008)
- St Petersburg, 3-4 April 2008 participation in the Joint Conference of the CIS Inter-Parliamentary Assembly and the Parliamentary Assembly of the Council of Europe on Migration

Sub-Committee on Refugees:

- Strasbourg, during the 1st part of the Session 2008 (21-25 January 2008)
- Rome, 12-13 May 2008 (*to be confirmed and subject to the authorisation by the Bureau*)

Sub-Committee on Population:

- Strasbourg, during the 1st part of the Session 2008 (21-25 January 2008)

AS/Bur (2007) OJ 13 rev
14 December 2007

Bureau of the Assembly

Draft agenda

of the meeting to be held in Paris
on Monday 17 December 2007 at 9 am
Office of the Council of Europe, 55, avenue Kléber, Paris 16th district
Tel. : + 33 1 44 05 33 60 ; Fax : + 33 1 47 27 36 47 (Metro : Boissière)

1. **Opening statement by the President**
[AS/Bur (2007) 113]
2. **Agenda**
[AS/Bur (2007) OJ 13 rev]
Adoption of the draft agenda
3. **Minutes**
[AS/Bur (2007) PV 12]
Approval of the draft minutes of the meeting held in Bratislava on 22 November 2007

**To members of the Bureau of the Assembly
(President and Vice-Presidents of the Assembly and
Chairpersons of Political Groups and the Assembly's general committees)**

copy for information to secretaries of national delegations and political groups and Heads of
Secretariats of the Assembly's general committees

This document is also the convocation to the meeting

4. **Follow-up to the Standing Committee (Bratislava, 23 November 2007)**
[Adopted texts; AS/Bur (2007) 118]
 - i. Follow-up to Assembly Resolution 1583 (2007) on "Improving the participation of members in Assembly sessions and committee meetings" (especially its paragraph 8); Assembly Resolution 1584 (2007) on "Application and amendment of various provisions of the Assembly's Rules of Procedure (especially its paragraph 5); and Assembly Resolution 1585 (2007) on "Gender equality principles in the Parliamentary Assembly".
 - ii. Follow-up to Assembly Resolution 1589 (2007) on "Cooperation between the Assembly and the Conference of INGOs" (especially its paragraph 11) and Assembly Resolution 1593 (2007) "In favour of a Parliamentary Assembly 'Gender Equality Prize' (especially its paragraph 7)
5. **1st Part of the 2008 Ordinary Session (Strasbourg, 21-25 January 2008)**
 - i. Requests for debates under urgent procedure and/or current affairs debates
 - ii. Up-dating of the draft agenda and the draft order of business
[AS/Bur (2007) 114]
[AS/Bur (2007) 117]
 - iii. Draft agenda of the Joint Committee
[AS/CM-Mix (2008) OJ 01]
6. **Election of judges to the European Court of Human rights**
[Letter from the Chairperson of the Committee on Legal Affairs and Human Rights; letter from the Permanent Representative of Ukraine]
 - i. Election in respect of Luxembourg
 - ii. Election in respect of Ukraine

Exchange of views in the light of developments
7. **Annual debate on the "State of Human Rights and Democracy in Europe"**
[Exchange of letters between the President and the Chairpersons of the Political Affairs Committee and the Committee on Legal Affairs and Human Rights]

Decision on the 2008 debate
8. **"Council of Europe Parliamentary Assembly Human Rights Prize"**
[AS/Bur (2007) 109 rev.]

Consideration and approval of revised draft regulations
9. **References and transmissions to committees**
[AS/Bur (2007) 112]

Consideration and approval of the proposals contained in the document

- 10. European Committee for the Prevention of Torture and Inhuman and Degrading Treatment or Punishment (CPT)**
[AS/Bur (2007) 104, 107, 108, 110, 111]
[Letter from the Chairman of the Committee on Legal Affairs and Human Rights]
- Consideration of lists of candidates in respect of Armenia, Greece, Iceland, Poland, "the former Yugoslav Republic of Macedonia" to be forwarded to the Committee of Ministers
- 11. Observation of elections**
- i. Parliamentary elections in the Russian Federation (2 December 2007)
[AS/Bur/AH ...]
- Approval of the report of the ad hoc committee
- ii. Presidential elections in Georgia (5 January 2008)
[AS/Bur/AHGEO (2008) 2]
[List of members]
- a. Memorandum on the pre-electoral mission which took place from 5 to 7 December 2007
- b. Approval of the composition of the ad hoc committee
- iii. Presidential elections in Serbia (20 January 2008)
- Latest developments
- iv. Parliamentary elections in Monaco (3 February 2008)
- Approval of the composition of the ad hoc committee to observe these elections and appointment of its Chairperson
- v. Presidential elections in Armenia (19 February 2008)
- Approval of the composition of the ad hoc committee to observe these elections and appointment of its Chairperson
- 12. Role of the Parliamentary Assembly at Council of Europe Ministerial Conferences**
[Letter by the Chairman of the Committee on Environment, Agriculture and Local and Regional Authorities]
- Exchange of views
- 13. Information by**
- i. the Secretary General and the Deputy Secretary General of the Council of Europe
[Written communication]
- ii. the Secretary General of the Parliamentary Assembly
[AS/Bur (2007) 115]

14. Meetings elsewhere than in Strasbourg and Paris

[AS/Bur (2007) 116]

Consideration and approval of proposals contained in the document

15. Assembly representatives for official activities

- i. Appointments of Assembly representatives for official activities
[AS/Bur/Inf (2007) 10]

Consideration and approval of proposals contained in the document

- ii. Reports by Assembly representatives on their participation in official activities

16. Other business

- i. Assembly Recommendation 1599 (2003) on "The cultural situation in the South Caucasus"
[Letter from the Chairperson of the Committee on Culture, Science and Education]

Exchange of views

- ii. Vote on the appointment of a Rapporteur of the Political Affairs Committee on developments as regards the future status of Kosovo

Exchange of views

- iii. Requests for visits by rapporteurs
[Letter by the Chairman of the Political Affairs Committee]

17. Date and place of the next meetings

Strasbourg, Monday 21 January 2008 at 8 am;
Strasbourg, Friday 25 January 2008 at 8.30 am.

AS/SecDel (2007) OJ 5
7 December 2007

Meeting of Secretaries of National Delegations

Draft agenda

of the meeting to be held on
Monday 17 December 2007 from 3 pm to 6.30 pm

Council of Europe Office (55, avenue Kléber, Paris 16e)

1.00 pm **Lunch** hosted by the Secretary General of the Parliamentary Assembly
*(Les Salons de l' Aéroclub de France, 6 rue Galilée, 75116 PARIS,
Tel : 01.47.20.88.76)*

3.00 pm

- 1. Minutes** of the meeting held in Paris on Friday 15 December 2006
- 2. First part of the 2008 Ordinary Session of the Parliamentary Assembly, 21 – 25 January 2008**
- Draft order of business
- 3. Recent modifications of the Rules of Procedure** [Resolution 1583 (2007), 1584 (2007), 1585 (2007), Modified Rules of Procedure + Summary]
- 4. Support provided to national parliamentary delegations by their secretariats – good practices**
(introduced by Mr Geoffrey Farrar, UK Secretary of Delegation)
- 5. Future activities of the Parliamentary Assembly**
European Conference of Presidents of Parliament (Strasbourg, 22-23 May 2008):
- Programme of the Conference
- 6. Changes in the Secretariat of the Assembly**
- 7. Other business**
- 8. Date and place of the next meeting**

To Secretaries of National Delegations
This document is also the convocation to the meeting

Parliamentary Governance of Migration and Integration

Motion for a resolution
Presented by Mrs. Cliveti and others

This motion has not been discussed in the Assembly and commits only the members who have signed it

1. Migration is a transversal issue that is treated in many policy areas. In cases of armed conflict there can be considerable forced migration, resulting in people becoming refugees or internally displaced. Such situations call for humanitarian aid and for the processing of asylum applications for the granting of refugee status. Poor living conditions and a lack of prospects for the future force people to leave their homes to seek better opportunities elsewhere. This is the driving force for labour migration, both legal and illegal. The question is dealt with through labour policy measures, but also through border control and return policies/agreements on return. Development aid and co-development policies are important policy areas to reduce migration pressures by attacking the root causes of migration.
2. European countries are receiving an important number of migrants, which implies creating a policy framework for the integration of those migrants or refugees granted the right to stay in their new host country. Policies regarding housing, schooling, health-services, access to the legal system, social policies, pensions and labour policies are all dealing with migrants according to the competence of each policy area. Policies will also need to address the problem of irregular migrants, their return when relevant, their human and social rights, including the situation of children and other family members.
3. Most European countries have experienced a transit from being emigration countries to becoming transit countries and then destination countries for migratory movements. Several of these countries have developed special mechanisms for keeping links between migrants from their country (of origin) as part of Foreign Policy. In many cases strong emphasis is given to circular migration. Participation in the political life in the country of origin through the participation in elections is a common feature. Many countries also try to attract scientists and different professionals to return to the country of origin in order to benefit from these peoples' experiences for the benefit of domestic development.

4. Environmental degradation and natural or man-made disasters represent new powerful push factors for migratory movements. Environmental policies as well as disaster prevention and humanitarian aid are at stake.
5. The European population is ageing, whereas the fertility rate has been falling far below replacement rates in most European countries. Europe's declining and ageing population will not allow our societies to sustain present economic activities, and certain activity sectors or professions are already in strong demand for foreign personnel. Europe therefore needs migrants to sustain its economy and cover the employment needs of certain sectors and professions.
6. Many other examples could be given on the implications for different policy areas of the specific conditions that need to be taken into account for migrants and refugees.
7. Parliamentary governance of population, refugee, migration and integration issues therefore demands a coordinating structure to make sure that different policy areas are informed about each others policies as applied to migration and integration, so that these policies can be harmonised and coordinated. This challenge has been taken up at the international intergovernmental level by the creation in 2006 of the Global Migration Group, bringing together all major UN-organisations in an effort to better coordinate actions and policies regarding migrants, refugees and population issues, in particular in the context of migration and development. The similar response to the complex issues of population, migration, refugee and integration policies has been initiated in the European Commission by creation a joint working group among several Commissioners working with different aspects of this problem area.
8. The Parliamentary Assembly therefore recommends to parliaments in the member states to improve the treatment and governance of policies regarding migration, asylum, integration and population by creating a coordinating structure for these questions, either in the form of a Committee or in another manner.

Signed

MRS CUVETI	ROMANIA	SOC GROUP.
WALTER DANTON	CZECH	EDS
GUNN KARIN GJUL	NORWAY	SOC. GROUP
MIKE HANCOCK	UK DEB	ADRI.
NORREN ØSTERGAARD	DENMARK	AUDE
JOHN GREENWAY	UK	EAS
Pedro AGRAMUNT	Spain	PPE
CAD. DR. MIRCEA IFRIM	ROMANIA	

[Handwritten signatures and initials]

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